NUTLEY BOARD OF EDUCATION AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2016

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# LERCH, VINCI & HIGGINS, LLP CERTIFIED PUBLIC ACCOUNTANTS

# REGISTERED MUNICIPAL ACCOUNTANTS

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#### **AUDITORS' MANAGEMENT REPORT**

Honorable President and Members of the Board of Trustees Nutley Board of Education Nutley, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the Nutley Board of Education as of and for the fiscal year ended June 30, 2016, and have issued our report thereon dated November 15, 2016.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Trustees, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted.

LERCH, VINCI & HIGGINS, LLP

Certified Public Accountants **Public School Accountants** 

Gary J. Winci

Public School Accountant PSA Number CS00829

Fair Lawn, New Jersey November 15, 2016

#### **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Schedule of Insurance, as reported in the District's Comprehensive Annual Financial Report (CAFR).

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32)

Name	<u>Position</u>	<u>Amount</u>
Karen Yeamans	Board Secretary/School Business Administrator	\$ 3,000
Joanne Wilson	Treasurer of School Monies	325,000

There is a Public Employees' Faithful Performance Blanket Position Bond covering all other employees with multiple coverage of \$50,000.

#### **Tuition Charges**

The District has made a comparison of tentative tuition charges with the State certified rates. The Board made proper adjustments to the sending districts in accordance with N.J.A.C. 6A:23-3.1(f)3.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not indicate any significant discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account

The net salaries of all employees of the Board was deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Fund.

All payrolls tested were certified by the Board President, Board Secretary/School Business Administrator and Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefit premium amounts withheld and due to the General Fund. The School Business Administrator completed and filed the required Certification of Compliance with Federal and State Law respecting the reporting of compensation for certain employees.

#### Financial Planning, Accounting and Reporting (Continued)

Payroll Account (Continued)

#### **Employee Position Control Roster**

The District has implemented and maintains a personal tracking and accounting (Position Control) system.

### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition, to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance the New Jersey Administrative Code.

#### **Board Secretary's Records**

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

Acknowledgment of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

The prescribed contractual order system was followed. Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).

**Finding** – At June 30, 2016, the District's financial reports revealed four budgetary line items which were overexpended.

**Recommendation** – The District implement procedures to ensure that budgetary accounts are not overexpended.

**Finding** – The year end budget line item transfers and June Board Secretary and Treasurer's reports were not approved by the Board within thirty days of year end.

**Recommendation** — Budget appropriation transfers and year end Board Secretary and Treasurer's reports be approved within thirty days of the fiscal year end.

#### Treasurer's Records

The Treasurer performed cash reconciliations in accordance with N.J.S.A. 18A:17-36.

The Treasurers cash balances were in agreement with the cash balances of the Board Secretary.

#### Financial Planning, Accounting and Reporting (Continued)

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (I.A.S.A.) as Reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under the Elementary and Secondary Education Act and No Child Left Behind (NCLB).

Our examination indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

#### Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Exhibit K-3 and Exhibit K-4 located in the CAFR.

Our examination indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

Nonpublic Project Completion Reports were finalized and transmitted to the State by the due date.

The financial exhibits contained herein represent a true statement of the financial position pertaining to the aforementioned special projects.

#### T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursements to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Reports for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

Effective July 1, 2010 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under 18A:39-3 is currently \$18,800. The Board has designated the Business Administrator as the Qualified Purchasing Agent for the District.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

#### **School Purchasing Programs** (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed; however, to determine whether any clear-cut violations existed.

The results of my examination indicated that no individual payments, contracts, or agreements were made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that purchases were made through the use of State contracts.

#### **Food Service Fund**

The school food service program was not selected as a major federal program. However, Federal program expenditures exceeded \$100,000. Accordingly, we inquired of school management and appropriate school food service personnel as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. We also inquired as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The financial transactions and statistical records of the school food services were maintained in satisfactory condition. The financial accounts and meal count records were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34 and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will return a profit of at least \$110,000. The operating provision was met.

Expenditures were separately recorded as food, labor and other costs. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursement records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources exceeded three months average expenditures.

Finding – Net cash resources exceeded the three month average of expenses for the fiscal year ended June 30, 2016.

**Recommendation** – The District review the operations of its Food Service Enterprise Fund to ensure that the net cash resources do not exceed the three month average expenses.

#### **Food Service Fund (Continued)**

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the Edit Check worksheet was completed. Reimbursement vouchers were timely filed.

The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced price meal and free milk policy is uniformly administered throughout the school system.

USDA Food Distribution Program food and commodities were received and a single inventory was maintained on a first-in, first-out basis.

Exhibits reflecting Child Nutrition Program operations are included in the CAFR on Exhibits B-4, B-5 and B-6.

#### **Extended Day Program**

The accounting records are maintained in good condition.

#### Student Activity, Athletic Association and Scholarship Accounts

The Board has a policy which clearly established the regulation of student activity funds.

#### **Application for State School Aid**

Our audit procedures included a test information reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, related services, bilingual students and low-income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified with no exceptions noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed state forms or their equivalent.

The District had adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2015-16 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The information on the DRTRS was verified with an immaterial exception noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures included a review of transportation related contracts and purchases. Based on our review, and except as previously noted, the district complied with proper bidding procedures and award of contracts.

#### **Facilities and Capital Assets**

The district contracts with an independent appraisal company to annually update its capital asset inventory reports.

#### Suggestions to Management

- Consideration be given to integrating the capital asset reporting system with the district's budgetary accounting software.
- The capital projects receivable of \$480,195 from the Schools Development Authority (SDA) be reviewed and cleared of record.
- A formal written policy for the use of store cards be developed.

# NUTLEY BOARD OF EDUCATION FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM FOR THE FISCAL YEAR ENDED JUNE 30, 2016

## **NOT APPLICABLE**

## SCHEDULE OF NET CASH RESOURCES FOR THE FISCAL YEAR ENDED JUNE 30, 2016

# **Net Cash Resources:**

Current Assets		
Cash and Cash Equivalents	\$	348,461
Due from Other Governments		11,377
Accounts Receivable		41,758
Current Liabilities		
Less Accounts Payable		(44,784)
Net Cash Resources	_\$	356,812
Adjusted Total Operating Expenses:		
Total Operating Expenses	\$	916,514
Less Depreciation Expense		(13,276)
Adjusted Total Operating Expenses	\$	903,238
Average Monthly Operating Expense:	\$	90,324
Three Times Monthly Average:	\$	270,971
Total Net Cash Resources	\$	356,812
Three Times Monthly Average		270,971
Amount Above Allowable Net Cash Resources	_\$	85,841

#### NUTLEY BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2015 SCHEDULE OF AUDITED ENROLLMENTS

_	2015-2016 Application for State School Aid					Sample for Verification						Private Schools for Disabled				
	Reporte		Report				Sam	•	Verifie	•		rs per	Reported on	Sample		
	A.S.S		Workp	•			Selecte		Regi		_	isters	A.S.S.A. as	from		
	On R		On F		Erre		Workp		On R			Roll	Private	Work-	Sample	Sample
-	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	papers	Verfiied	Errors
Full Day Preschool 3 yrs	6.0	-	6.0	-	-	-	6.0	-	6.0	_	-	-				
Full Day Preschool 4 yrs	5.0	-	5.0	-	-	-	5.0	-	5.0	-	-	-	-	-	-	-
Full Day Kindergarten	271.0	-	271.0	-	-	-	46.0	-	46.0	-	-	-	-	-	-	-
Grade 1	280.0	-	280.0	-	-	-	57.0	-	57.0	-	-	-	-	-	-	-
Grade 2	282.0	-	282.0	-	-	-	77.0	-	77.0	-	-	-	-	-	-	-
Grade 3	283.0	-	283.0	-	-	-	39.0	-	39.0	-	-	-	-	-	-	-
Grade 4	229.0	-	229.0	-	-	-	34.0	-	34.0	-	-	-	-	-	-	_
Grade 5	223.0	-	223.0	-	-	-	32.0	-	32.0	-	-	-	-	-	_	-
Grade 6	253.0	-	253.0	-	-	-	47.0	-	47.0	-	-	-	-	-	-	-
Grade 7	259.0	-	259.0	-	-	-	259.0	-	259.0	-	-	-	-	-	-	-
Grade 8	261.0	-	261.0	-	-	-	261.0	-	261.0	-	-	-	-	-	-	-
Grade 9	257.0	-	257.0	-	-	-	257.0	-	257.0	-	-	-	-	-	-	-
Grade 10	263.0	-	263.0	-	-	-	263.0	-	263.0	-	-	-	-	-	-	-
Grade 11	269.0	-	269.0	-	-	-	269.0	-	269.0	-	-	-	-	-	-	-
Grade 12	265.0	-	265.0	-	-	-	265.0	-	265.0	-	-	-	-	-	-	-
Subtotal	3,406.0	-	3,406.0	-	-	-	1,917.0	-	1,917.0	-	_	-		-	-	-
Special Ed - Elementary	264.0	_	264.0	_	_	_	27.0	_	27.0	_	_	-	12.0	10.0	10.0	_
Special Ed - Middle	151.0	_	151.0	_	-	_	94.0	_	94.0	_	_	_	11.0	10.0	10.0	_
Special Ed - High	198.0	-	198.0	_	_	_	198.0	-	198.0	_	-	-	22.0	19.0	19.0	_
Subtotal	613.0	-	613.0	-		-	319.0	-	319.0	-	-	-	45.0	39.0	39.0	-
Totals	4,019.0	-	4,019.0	-	_		2,236.0	_	2,236.0	-	_	_	45.0	39.0	39.0	_
Percentage Error				_	0.00%	<u>6 0.00%</u>					0.00%	0.00%				0.00%

#### NUTLEY BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2015 SCHEDULE OF AUDITED ENROLLMENTS

	Resident Low Income			Sample	for Verificatio	n	Residen	nt LEP Low Incor	ne	San	Sample for Verification			
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Worpapers	Verified to Test Application and Register	Errors		
Full Day Kindergarten	12.0	12.0	_	3.0	3.0	_	4.0	4.0	_	3.0	3.0	_		
Grade 1	29.0	29.0	_	6.0	6.0	_	5.0	5.0	_	4.0	4.0	_		
Grade 2	31.0	31.0	_	8.0	8.0	_	3.0	3.0	_	2.0	2.0	_		
Grade 3	31.0	31.0	_	8.0	8.0	_	3.0	3.0	_	2.0	2.0	_		
Grade 4	23.0	23.0	_	6.0	6.0	_	J.0 -	J.0 -	_	2.0		_		
Grade 5	16.0	16.0	_	4.0	4.0	_	_	_	_	_	-	-		
Grade 6	29.0	29.0	_	7.0	7.0	_	_	_	_	-	~	_		
Grade 7	20.0	20.0	-	4.0	4.0	-	_	_	_	_	-	· _		
Grade 8	34.0	34.0	-	8.0	8.0	_	4.0	4.0	-	3.0	3.0	_		
Grade 9	30.0	30.0	-	6.0	6.0	-	2.0	2.0	_	1.0	1.0	-		
Grade 10	38.0	38.0	-	10.0	10.0	-	4.0	4.0	_	3.0	3.0	-		
Grade 11	35.0	35.0	_	9.0	9.0	_	4.0	4.0	-	3.0	3.0	-		
Grade 12	26.0	26.0	-	6.0	6.0	-	2.0	2.0	-	2.0	2.0	-		
Subtotal	354.0	354.0		85.0	85.0		31.0	31.0	-	23.0	23.0	-		
Special Ed - Elementary	48.0	48.0	-	9.0	9.0	-	1.0	1.0	_	1.0	1.0	_		
Special Ed - Middle	22.0	22.0	_	4.0	4.0	_	1.0	1.0	_	1.0	1.0	_		
Special Ed - High	51.0	51.0	-	11.0	11.0	-	-	-	-	-	-	-		
Subtotal	121.0	121.0	-	24.0	24.0	_	2.0	2.0	_	2.0	2.0	-		
Totals	475.0	475.0	•	109.0	109.0		33.0	33.0	_	25.0	25.0	-		
Percentage Error		=	0.00%			0.00%			0.00%		=	0.00%		

	Transportation							
	Reported on DRTRS by	Reported on DRTRS by						
	DOE/County	District	Errors	Tested	Verified	Errors		
Regular Special Ed. (w/o Special needs)	1.0	1.0	-	1.0	-	(1.0)		
Special Needs - Public	156.0	156.0	-	48.0	48.0	-		
•	157.0	157.0	-	49.0	48.0	(1.0)		
Percentage Error		=	0.00%		=	-2.04%		

## NUTLEY BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID ENROLLMENT AS OF OCTOBER 15, 2015 SCHEDULE OF AUDITED ENROLLMENTS

	Resident Ll	EP NOT Low Incon	Sample for Verification				
•	Reported on	Reported on					
	A.S.S.A as	Workpapers as		Sample	Sample		
	NOT Low	NOT Low		Selected from	Verified to		
	Income	Income	Errors	Worpapers	Register	Errors	
Full Day Kindergarten	12.0	12.0		9.0	9.0	_	
Grade 1	11.0	11.0	_	8.0	8.0	_	
	8.0	8.0	-	6.0		-	
Grade 2			-		6.0	-	
Grade 3	8.0	8.0	-	6.0	6.0	-	
Grade 4	2.0	2.0	-	2.0	2.0	-	
Grade 5	3.0	3.0	-	2.0	2.0	-	
Grade 6	1.0	1.0	-	1.0	1.0	-	
Grade 7	2.0	2.0	-	2.0	2.0	-	
Grade 8	6.0	6.0	-	5.0	5.0	-	
Grade 9	3.0	3.0	-	2.0	2.0	-	
Grade 10	2.0	2.0	-	1.0	1.0	-	
Grade 11	3.0	3.0	-	2.0	2.0	-	
Grade 12	4.0	4.0	-	3.0	3.0	-	
Adult School	-	-		-	-	-	
Subtotal	65.0	65.0	_	49.0	49.0	-	
C 'IEI El	4.0	4.0		2.0	2.0		
Special Ed - Elementary	4.0	4.0	-	3.0	3.0	-	
Special Ed - Middle	1.0	1.0	-	1.0	1.0	-	
Special Ed - High	_	-		-	-	-	
Subtotal	5.0	5.0	-	4.0	4.0		
Total	70.0	70.0	-	53.0	53.0		

Percentage Error 0.00% 0.00%

# NUTLEY BOARD OF EDUCATION CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

2015-2016 Total General Fund Expenditures per the CAFR, Exhibit C-1	\$65,269,632	
Adjustments: Capital Leases On-Behalf TPAF Pension & Social Security	(85,000) (6,763,067)	
Adjusted 2015-2016 General Fund Expenditures	<u>\$58,421,565</u>	
2% of Adjusted 2015-16 General Fund Expenditures	\$1,168,431	
Increased by: Allowable Adjustments – Extraordinary Aid Maximum Unassigned Fund Balance	317,718	\$1,486,149
Total General Fund – Fund Balance at June 30, 2016	\$9,886,404	
Decreased by: Year End Encumbrances \$2,515,478 Other Restricted Fund Balances Capital Reserve and Maintenance Reserve 4,864,907 Excess Surplus – Designated for Subsequent Year's Budget 517,232		
	7,897,617	
Total Unassigned Fund Balance	;	\$1,988,787
Restricted Fund Balance – Excess Surplus	٠	<u>\$502,638</u>
Recapitulation of Excess Surplus at June 30, 2016		
Restricted Fund Balance Excess Surplus Excess Surplus – Designated for Subsequent Year's Budget	\$ 502,638 517,232 \$1,019,870	

# NUTLEY BOARD OF EDUCATION RECOMMENDATIONS

# I. Administrative Practices and Procedures

There are none.

# II. Financial Planning, Accounting and Reporting

It is recommended that:

- 1. The District implement procedures to ensure that budgetary accounts are not overxpended.
- 2. Budget appropriation transfers and year end Board Secretary and Treasurer's reports be approved within thirty days of the fiscal year end.

#### III. School Purchasing Program

There are none.

#### IV. School Food Services

It is recommended that the District review the operations of its Food Service Enterprise Fund to ensure that the net cash resources do not exceed the three month average expenses.

#### V. Extended Day Program

There are none.

#### VI. Student Activity and Athletic Association Accounts

There are none.

#### VII. Application for State School Aid

There are none.

#### VIII. Pupil Transportation

There are none.

#### IX. Facilities and Capital Assets

There are none.

## X. Miscellaneous

There are none.

#### XI. Status of Prior Years' Audit Findings/Recommendations

A review was performed on all prior years' recommendations and corrective action was taken on all.

# NUTLEY BOARD OF EDUCATION RECOMMENDATIONS

# **ACKNOWLEDGEMENT**

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Gary Ninci
Certified Public Accountant
Public School Accountant